

2010 Regional SO₂ Emissions and Milestone Report

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2010 Regional SO₂ Emissions and Milestone Report

Executive Summary

Under Section 309 of the Federal Regional Haze Rule, nine western states and tribes within those states have the option of submitting plans to reduce regional haze emissions that impair visibility at 16 Class I areas on the Colorado Plateau. Five states -- Arizona, New Mexico, Oregon, Utah, and Wyoming -- and Albuquerque-Bernalillo County initially exercised this option by submitting plans to EPA by December 31, 2003. Oregon elected to cease participation in the program in 2006 and Arizona elected to cease participation in 2010. The tribes were not subject to the deadline and still can opt into the program at any time. Under the Section 309 plans, the three participating states and Albuquerque-Bernalillo County have tracked the emissions of the applicable stationary sources as part of the pre-trigger portion of the SO₂ Milestone and Backstop Trading Program. The Western Regional Air Partnership (WRAP) is assisting these states and city with the implementation and management of the regional emission reduction program. As used in this document, Section 309 states means the states of New Mexico, Utah and Wyoming and Albuquerque-Bernalillo County.

As part of this program, the Section 309 states must submit an annual Regional Sulfur Dioxide (SO₂) Emissions and Milestone Report that compares emissions to milestones. A milestone is a maximum level of annual emissions for a given year. The first report was submitted in 2004 for the calendar year 2003.

The milestone for 2010 is 200,722. To determine whether or not the milestone was met, the 2008, 2009, and 2010 adjusted emissions from the Section 309 states were averaged, and this average was compared to the 2010 milestone. The adjustments to reported emissions were required to allow the basis of current emission estimates to be comparable to the emissions monitoring or calculation method used in the most recent base year inventory (2006).

The Section 309 states reported 130,340 tons of SO₂ emissions for the calendar year 2010. The total emissions increased to 131,124 tons of SO₂ after making adjustments to account for changes in monitoring and calculation methods. The adjustments result in an additional 784 tons of SO₂ emissions. The adjusted emissions values for 2009 and 2000 were 165,505 tans and 143,704 tons

Based on the adjusted milestone and emissions data, the average of 2008, 2009, and 2010 emissions is about 27% below the 2010 three-state regional milestone.

2008 and 2009 were 165,595 tons and 143,704 tons, respectively. The average of 2008, 2009, and 2010 adjusted emissions is 146,808 tons.

Based on this average annual emissions estimate, the Section 309 states determined that emissions in 2010 are below the regional SO_2 milestone for 2010. The plans contain provisions to adjust the milestones to account for enforcement actions (to reduce the milestones where an enforcement action identified that emissions in the baseline period were greater than allowable

emissions). Based on emissions data received from the states and plan requirements regarding adjustments to the milestones, no enforcement action adjustment is required.

The plans also require that the annual report identify changes in the source population from year to year and significant changes in a source's emissions from year to year. The significant emission changes from 2009 to 2010 are included in Section 6 of this report. A list of facilities added to or removed from the list of subject sources included in the original base year inventories is included in Appendix B.

Table ES-1
Overview of 2010 Regional Milestones and Emissions for Section 309 Participating States*

| 2010 Sulfur Dioxide Milestones | |
|--|--------------|
| | |
| Regional 2010 Milestone** | 200 722 tons |
| Adjusted 2009 Milestone | |
| rujusted 2007 Milestone | 200,722 tons |
| 2010 C 16 D' '1 E ' ' | |
| 2010 Sulfur Dioxide Emissions | |
| D 12010 F 1 1 | 120 240 |
| Reported 2010 Emissions | 130,340 tons |
| Adjustments*** | |
| Emission Monitoring and Calculation Methods | |
| Adjusted 2010 Emissions (rounded number) | 131,124 tons |
| Average Sulfur Dioxide Emissions (2008, 2009, & 2010) | |
| Average Suntil Dioxide Emissions (2008, 2009, & 2010) | |
| Adjusted 2010 Emissions | 121 124 tons |
| Adjusted 2010 Emissions | |
| Adjusted 2009 Emissions | |
| Adjusted 2008 Emissions | |
| Average of 2008, 2009, & 2010 Adjusted Emissions | 146,808 tons |
| Comparison of Emissions to Milestone | |
| Comparison of Emissions to Milestone | |
| Average of 2008, 2009, & 2010 Adjusted Emissions | 146 808 tons |
| Adjusted Three-State 2010 Milestone | 200.722 tons |
| | |
| Difference (Negative Value = Emissions < Milestone) | 720/ |
| 2008 – 2010 Emissions Average as Percent of 2010 Milestone | /3% |

^{*} Section 309 participating states means the states of New Mexico, Utah and Wyoming and Albuquerque-Bernalillo County.

^{**} See the Regional Milestones section of each state's 309 plan.

^{***} See the Annual Emissions Report section of each state's 309 plan.

2010 Regional SO₂ Emissions and Milestone Report

1.0 Introduction

1.1 Background

Under Section 309 of the Federal Regional Haze Rule (40 CFR Part 51), nine western states and the tribes within those states have the option of submitting plans to reduce regional haze emissions that impair visibility at 16 Class I areas on the Colorado Plateau. Five states -- Arizona, New Mexico, Oregon, Utah, and Wyoming -- and Albuquerque-Bernalillo County exercised this option by submitting plans to EPA by December 1, 2003. In October 2006, when EPA modified Section 309, Oregon elected to cease participation in the SO₂ Milestone and Backstop Trading Program by not resubmitting a Section 309 State Implementation Plan (SIP). In 2010, Arizona elected to cease participation in the Program. The tribes were not subject to this deadline and still can opt into the program at any time.

Under the Section 309 SIPs, these three states and one city have been tracking emissions under the pre-trigger requirements of the SO₂ Milestone and Backstop Trading Program since 2003. The Western Regional Air Partnership (WRAP) is assisting these states with the implementation and management of this regional emission reduction program.

Under the milestone phase of the program, the Section 309 states have established annual SO₂ emissions targets (from 2003 to 2018). These voluntary emissions reduction targets represent reasonable progress in reducing the emissions that contribute to regional haze. If the participating sources fail to meet the milestones through this voluntary program, then the states will trigger the backstop trading program and implement a regulatory emissions cap for the states, allocate emissions allowances (or credits) to the affected sources based on the emissions cap, and require the sources to hold sufficient allowances to cover their emissions each year.

This report is the eighth annual report for the milestone phase of this program. The report provides background on regional haze and the Section 309 program, the milestones established under the program, and the emissions reported for 2010. Based on the first eight years, the voluntary milestone phase of the program is working and emissions are well below the target levels.

What is Regional Haze?

Regional haze is air pollution that is transported long distances and reduces visibility in national parks and wilderness areas across the country. Over the years, this haze has reduced the visual range from 145 kilometers (90 miles) to 24 - 50 kilometers (15 - 31 miles) in the East, and from 225 kilometers (140 miles) to 145 kilometers (140 miles) in the West. The pollutants that create this haze are sulfates, nitrates, organic carbon, elemental carbon, and soil dust. Human-caused haze sources include industry, motor vehicles, agricultural and forestry burning, and windblown dust from roads and farming practices.

What U.S. EPA Requirements Apply?

In 1999, the Environmental Protection Agency (EPA) issued regulations to address regional haze in 156 national parks and wilderness areas across the country. These regulations were published in the Federal Register on July 1, 1999 (64 FR 35714). The goal of the Regional Haze Rule (RHR) is to eliminate human-caused visibility impairment in national parks and wilderness areas across the country. It contains strategies to improve visibility over the next 60 years, and requires states to adopt implementation plans.

EPA's RHR provides two paths to address regional haze. One is 40 CFR 51.308 (Section 308), and requires most states to develop long-term strategies out to the year 2064. These strategies must be shown to make "reasonable progress" in improving visibility in Class I areas inside the state and in neighboring jurisdictions. The other is 40 CFR 51.309 (Section 309), and is an option for nine states -- Arizona, California, Colorado, Idaho, Nevada, New Mexico, Oregon, Utah, and Wyoming -- and the 211 tribes located within these states to adopt regional haze strategies for the period from 2003 to 2018. These strategies are based on recommendations from the Grand Canyon Visibility Transport Commission (GCVTC) for protecting the 16 Class I areas on the Colorado Plateau. Adopting these strategies constitutes reasonable progress until 2018. These same strategies can also be used by the nine western states and tribes to protect the other Class I areas within their own jurisdictions.

EPA revised the RHR on July 6, 2005 (70 FR 39104), and again on October 13, 2006 (71 FR 60612) in response to two legal challenges. The October 13, 2006, revisions modified Section 309 to provide a methodology consistent with the Court's decision for evaluating the equivalence of alternatives to Best Available Retrofit Technology (BART), such as the alternative Section 309 strategy based on the GCVTC recommendations.

How Have the WRAP States Responded to EPA Requirements?

Of the nine states (and tribes within those states) that have the option under Section 309 of participating in a regional strategy to reduce SO_2 emissions, five states had originally submitted Section 309 SIPs to EPA. These states were Arizona, New Mexico, Oregon, Utah, and Wyoming. In addition, Albuquerque-Bernalillo County had also submitted a Section 309 SIP. EPA, however, never approved these SIPs due to the legal challenges.

Oregon and Arizona have opted out of submitting a revised Section 309 SIP under the modified RHR, which leaves three participating states and Albuquerque-Bernalillo County. To date, no tribes have opted to participate under Section 309 and the other four states of the original nine opted to submit SIPs under Section 308 of the RHR.

The following summarizes a few key elements of the Section 309 process for the participating Section 309 states:

- 1. Section 309(d)(4)(i) requires SO₂ milestones in the SIP and includes provisions for making adjustments to these milestones if necessary. The milestones must provide for steady and continuing emission reductions through 2018 and greater reasonable progress than BART.
- 2. Section 309(d)(4)(iii) requires monitoring and reporting of stationary source SO₂ emissions in order to ensure the SO₂ milestones are met. The SIP must commit to reporting to the WRAP as well as to EPA.
- 3. Section 309(d)(4)(iv) requires that a SIP contain criteria and procedures for activating the trading program within five years if an annual milestone is exceeded. A Section 309 SIP also must provide assessments in 2013 and 2018.

This report responds to Item 2, above, and provides the annual report that compares the 2010 emissions against the milestones for the states and city that have submitted Section 309 SIPs to EPA.

What Elements Must the Regional SO₂ Emissions and Milestone Report Contain?

To facilitate compliance with the Section 309 SIPs, the WRAP has committed to compiling a regional report on emissions for each year. In accordance with the SIPs, the WRAP will compile the individual state emission reports into a summary report that includes:

- 1. Reported regional SO₂ emissions (tons/year).
- 2. Adjustments to account for:
 - Changes in emissions monitoring or calculation methods; or
 - Enforcement actions or settlement agreements as a result of enforcement actions.
- 3. As applicable, average adjusted emissions for the last three years (which are compared to the regional milestone). Since this is the seventh report, 2008, 2009, and 2010 emissions are averaged.

How Is Compliance with the SO₂ Milestone Determined?

While the WRAP assists with the preparation of this report, each Section 309 state reviews the information in the report, and proposes a draft determination that the regional SO_2 milestone has either been met or exceeded. The draft determination is then submitted for public review and comment during the first part of 2012, culminating in a final report sent to EPA by March 31, 2012.

1.2 Report Organization

This report presents the regional SO_2 emissions and milestone information required by the 309 SIPs for the Section 309 states. The report is divided into the following sections, including two appendices:

- Reported SO₂ Emissions in 2009;
- Monitoring Methodology Emissions Adjustments;
- Three-Year Average Emissions;
- Enforcement Milestone Adjustments;
- Quality Assurance (Including Source Change Information);
- Milestone Determination;
- Appendix A -- Facility Emissions and Emissions Adjustments; and
- Appendix B -- Changes to SO₂ Emissions and Milestone Source Inventory.

2.0 Reported SO₂ Emissions in 2010

All stationary sources with reported emissions of 100 tons or more per year in 2000 or any subsequent year are required to report annual SO_2 emissions. Table 1 summarizes the annual reported emissions from applicable sources in each state. The 2010 reported SO_2 emissions for each applicable source are in Appendix A, Table A-1.

Table 1
Reported 2010 SO₂ Emissions by State

| State | Reported 2010 SO ₂ Emissions (tons/year) |
|------------|---|
| New Mexico | 20,112 |
| Utah | 26,317 |
| Wyoming | 83,911 |
| TOTAL | 130,340 |

3.0 Monitoring Methodology Emissions Adjustments

The annual emissions reports for each state include proposed emissions adjustments to ensure consistent comparison of emissions to the milestone. The reported emissions are adjusted so that the adjusted emissions levels are comparable to the levels that would result if the state used the same emissions monitoring or calculation method that was used in the base year inventory (2006). The net impact throughout the region as a result of these adjustments is an increase of 784 tons from the reported 2010 emissions. Table 2 summarizes the emissions adjustments made for a total of three facilities.

Table 2
Adjustments for Changes in Monitoring Methodology

| State | Source | Reported 2010 SO ₂ Emissions (tons) | Adjusted 2010 SO ₂ Emissions (tons) | Monitoring Methodology Adjustment (tons) | Description |
|-------|--|---|---|---|--|
| NM | Giant Industries/Ciniza Refinery (Gallup) [Old name: GIANT REFINING/CINIZA] | 430 | 859 | 429 | Facility changed emissions calculation methodology from annual usage factors to CEMS |
| UT | Holcim-Devil's Slide Plant | 237 | 306 | 69 | Facility changed emissions calculation methodology from stack test to CEMS. |
| UT | Holly Refining and Marketing Co Phillips Refinery | 231 | 517 | 286 | Facility changed emissions calculation methodology from stack test to CEMS. |

4.0 Three-Year Average Emissions (2008, 2009, and 2010)

The SIPs require multi-year averaging of emissions from 2004 to 2017 for the milestone comparison. From 2005 to 2017, a three-year average (which includes the reporting year and the two previous years) will be calculated to compare with the milestone. The average of the three-years' emissions from 2008 to 2010 is 146,808 tons. Table 3 shows the adjusted emissions for each year and three-year average emissions. The following report sections describe the adjusted milestone determination.

Table 3
Average Sulfur Dioxide Emissions (2008, 2009, & 2010)

| Year | Adjusted SO ₂ Emissions (tons/year) |
|---------------------------------------|--|
| 2008 | 165,595 |
| 2009 | 143,704 |
| 2010 | 131,124 |
| Three-Year Average (2008, 2009, 2010) | 146,808 |

5.0 Enforcement Milestone Adjustments

The SIPs require that each state report on proposed milestone adjustments due to enforcement actions, which affect baseline year emissions. The purpose of this adjustment is to remove emissions that occurred above the allowable level in the baseline year from the baseline and the annual milestones. The enforcement milestone adjustments require an approved SIP revision before taking effect.

Enforcement Milestone Adjustment

There were no proposed enforcement action related milestone adjustments reported for 2010.

6.0 Quality Assurance

The states provided 2010 emissions data based on their state emissions inventories. For this report, additional quality assurance (QA) procedures were used to supplement the normal QA procedures the states follow for their emissions inventories. First, each state submitted a source change report, and second, the states compared their inventory data for utility sources against 40 CFR Part 75 Acid Rain Program monitoring data.

6.1 Source Change Report

The SIPs require that this annual SO₂ emissions and milestone report include a description of source changes or exceptions report to identify:

- Any new sources that were not contained in the previous calendar year's emissions report, and an explanation of why the sources are now included in the program;
- Identification of any sources that were included in the previous year's report and are no longer included in the program, and an explanation of why this change has occurred; and
- An explanation for emissions variations at any applicable source that exceeds \pm 20% from the previous year.

Table 4 provides explanations for the emissions variations from 2009 - 2010 that are greater than 20%. Plants with variations greater than 20%, but reported emissions of less than 20 tons in both 2009 and 2010, are not included in Table 5. Information on these plants is provided in Appendix A.

Appendix B provides a list of all sources added or removed from the program inventory in previous reporting years. One source was added since the 2008 report.

 $\label{eq:table 4} Table \ 4$ Sources with an Emissions Change of > \pm 20% from the Previous Year

| Ct. t | | | | | 1 > ± 20 /0 Hom the Trevious Tear | | | |
|-------|----------------|---------------------------------|---|--|---|---|--|--|
| State | County FIPS | State Facility Identifier | Reported 2009 SO ₂ Emissions (tons) | Reported 2010 SO ₂ Emission s (tons) | Plant Name | Description/ Comments | | |
| NM | 015 | 350150002 | 651 | 786 | BP America Production/Empire Abo Plant [Old name: Arco Permian/Empire Abo Plant] | Slight increase due to increase in field gas H2S concentration | | |
| NM | 015 | 350150011 | 0 | 12 | DCP Midstream/Artesia Gas Plant | Maintenance activites occurred on Unit 12 that did not occur in 2009. | | |
| NM | 025 | 350250035 | 479 | 1,336 | DCP Midstream/Linam Ranch Gas Plant [Old name: GPM GAS/LINAM RANCH GAS PLANT] | Fewer release events in 2009 than in 2010. | | |
| NM | 025 | 350250060 | 1,290 | 875 | Targa Midstream Services LP/Eunice Gas Plant [Old name: WARREN PETROLEUM/EUNI CE GAS PLANT] | Decrease in volume of acid gas flared from the acid gas flare. | | |
| NM | 025 | 350250004 | 2,605 | 3,511 | Frontier Field Services/Maljamar Gas Plant | In 2010 there was an increase in field gas H2S concentration. | | |
| NM | 031 | 350310008 | 244 | 430 | Giant Industries/Ciniza Refinery (Gallup) [Old name: GIANT REFINING/CINIZA] | Increase in throughput | | |
| NM | 015 | 350150008 | 244 | 501 | Marathon Oil/Indian Basin Gas Plant | SRU was offline Jan- Mar 2010 then operated with reduced plant inlet rate. | | |
| NM | 015 | 350150010 | 60 | 39 | Navajo Refining Co/Artesia Refinery | Excess emissions events in 2010 from the two sources SRU1&2 TGI (H-0473) and the FCC Unit (FCC) Flare (FL- 402) resulted in less SO2 emission than in 2009. | | |
| NM | 045 | 350450902 | 5,537 | 4,312 | Public Service Co of New Mexico/San Juan Generating Station | Due to scheduled and unscheduled outages, the Units did not run as much in 2010 as they did in 2009. | | |

 $\label{eq:table 4 Sources with an Emissions Change of $>$ \pm 20\%$ from the Previous Year}$

| State County State Reported Reported Plant Name Description | | | | | | | |
|---|----------------|---------------------------------|---|--|--|---|--|
| State | County FIPS | State Facility Identifier | Reported 2009 SO ₂ Emissions (tons) | Reported 2010 SO ₂ Emission s (tons) | Piant Name | Description/ Comments | |
| NM | 025 | 350250008 | 981 | 1,878 | Southern Union Gas/Jal #3 | 2010 Operations returned to normal from 2009. | |
| UT | 011 | 10119 | 842 | 37 | Chevron Products Co Salt Lake Refinery | New controls, decrease in excess emissions and flaring | |
| UT | 011 | 10122 | 379 | 280 | Flying J Refinery – (Big West Oil) | Decrease in excess emissions, flaring, and amount of sulfur in plant gas. | |
| UT | 029 | 10007 | 301 | 237 | Holcim-Devil's Slide Plant | Operated shorter hours. Last year mobile emissions were incorrectly included. | |
| UT | 011 | 10123 | 461 | 231 | Holly Refining – Phillips Refinery | Reduction in excess emissions | |
| UT | 007 | 10081 | 5,494 | 7,462 | PacifiCorp Carbon Power Plant | Burned 24,481 more tons of coal | |
| UT | 037 | 10034 | 147 | 82 | Patara Midstream LLC (was EnCana Oil & Gas (USA) Incorporated and Tom Brown Incorporated) - Lisbon Natural Gas Processing Plant) | The incinerator was not operated in 2010. New control process is being used at the plant | |
| UT | 043 | 10676 | 104 | 60 | Utelite Corporation – Shale Processing | Throughput of coal and operation hours decreased | |
| WY | 045 | 0005 | 2,692 | 1,525 | Black Hills Corporation Osage | SO2 emissions decreased due to inactivity | |
| WY | 041 | 0012 | 25 | 0 | BP America Production Company - - Whitney Facility | SO2 emissions due to decreased upset flaring from the emergency flare | |
| WY | 013 | | 971 | 0 | Burlington ResourcesBig Horn Wells | SO2 emissions decreased by more than 20% due to decreased field flaring. | |

 $\label{eq:table 4} Table \ 4$ Sources with an Emissions Change of > $\pm \ 20\%$ from the Previous Year

| 04-4 | Sources with all Emissions Change of > ± 20 % from the Frevious 1 | | | | | |
|-------|---|------------|----------------------|---------------------|------------------------|--------------------------|
| State | County | State | Reported | Reported | Plant Name | Description/ |
| | FIPS | Facility | 2009 SO ₂ | $2010\mathrm{SO}_2$ | | Comments |
| | | Identifier | Emissions | Emission | | |
| | | | (tons) | s (tons) | | |
| WY | 013 | 0028 | 1,683 | 2,386 | Burlington Resources | SO2 emissions |
| | | | | | Lost Cabin Gas | increased by more |
| | | | | | Plant | than 20% due to |
| | | | | | | increases in the |
| | | | | | | emissions from the |
| | | | | | | Train 3 Tail Gas |
| | | | | | | Incinerator and the |
| | | | | | | Train 3 Flare. These |
| | | | | | | increases were |
| | | | | | | primarily caused by |
| | | | | | | problems with reaction |
| | | | | | | furnace shutdowns, |
| | | | | | | H2S Compressor |
| | | | | | | shutdowns, and power |
| | | | | | | outages from the local |
| | | | | | | electricity supplier. |
| WY | 041 | 0009 | 185 | 74 | Chevron USA | SO2 emissions |
| | | | | | Carter Creek Gas Plant | decreased by more |
| | | | | | | than 20% due to the |
| | | | | | | CY 2009 emissions |
| | | | | | | included those from a |
| | | | | | | major plant shutdown |
| | | | | | | and turnaround event |
| | | | | | | which was conducted |
| | | | | | | for maintenance |
| | | | | | | purposes. |
| WY | 037 | 0014 | 37 | 82 | Chevron USA Table | SO2 emissions |
| | | | | | Rock Gas Plant | increased by more |
| | | | | | (Formerly Anadarko | than 20% due to the |
| | | | | | E&P Co LP) | plant being shut down |
| | | | | | | for most of CY 2009 |
| | | | | | | and being fully |
| | | | | | | operational in CY |
| | | | | | | 2010. |
| WY | 041 | 0008 | 1 | 169 | Chevron USA | SO2 emissions |
| 1 | | | | | Whitney | increased by more |
| | | | | | Canyon/Carter Creek | than 20% due to the |
| | | | | | Wellfield | testing of Well #1- |
| 1 | | | | | | 17M, authorized by |
| 1 | | | | | | waivers wv-10364 and |
| 1 | | | | | | wv-11071 to conduct 2 |
| 1 | | | | | | flow tests on this well. |
| | 0.1.0 | 0000 | | | | |
| WY | 013 | 0008 | 54 | 96 | Devon Gas Services, | SO2 emissions |
| 1 | | | | | L.P Beaver Creek | increased due to |
| | | | | | Gas Plant | changes in the |
| | | | | | | calculation methods |
| | | | | | | and increased flaring |
| | | | | | | in 2010 |

 $\label{eq:table 4 Sources with an Emissions Change of $>$ \pm 20\%$ from the Previous Year}$

| Sources with an Emissions Change of > ± 20% from the Previous Year | | | | | | | | |
|--|----------------|---------------------------------|---|--|---|--|--|--|
| State | County FIPS | State Facility Identifier | Reported 2009 SO ₂ Emissions (tons) | Reported 2010 SO ₂ Emission s (tons) | Plant Name | Description/ Comments | | |
| WY | 029 | 0012 | 1,343 | 1,029 | Encore Operating LP Elk Basin Gas Plant | SO2 emissions decreased due to the sulfur reactors being changed out in 2009; emissions dropped 50- 100 lb/hr | | |
| WY | 023 | 0001 | 217 | 14 | Exxon Mobil Corporation LaBarge Black Canyon Dehydration Facility | No plant shutdown in 2010 for maintenance items and project tieins; had a shutdown in 2009 (requires full plant depressurization); increasing reliability and understanding of Acid Gas Injection System | | |
| WY | 023 | 0013 | 1,101 | 587 | Exxon Mobil Corporation Shute Creek | No plant shutdown in 2010 for maintenance items and project tieins; had a shutdown in 2009 (requires full plant depressurization) | | |
| WY | 037 | 0047 | 58 | 0 | FMC Wyoming Corporation Granger Soda Ash Plant | SO2 emissions decreased due to the temporary production curtailment of the FMC Granger facility for inventory control purposes; Zero hours of operation for the coal-fired boilers | | |
| WY | 021 | 0001 | 230 | 134 | Frontier Oil & Refining Company Cheyenne Refinery | SO2 emissions decreased by more than 20% due to the Desox catalyst additive usage in the catalytic cracker. | | |
| WY | 043 | 3 | 86 | 40 | Hiland Partners, LLC - - Hiland Gas Plant | SO2 emissions decreased due to decreased flaring in 2010. | | |
| WY | 029 | 0010 | 226 | 125 | Marathon Oil Co Oregon Basin Wellfield | SO2 emissions decreased due to more use of underground injetion of gas that reduces the potential to flare. | | |

 $\label{eq:table 4 Sources with an Emissions Change of $>$ \pm 20\%$ from the Previous Year}$

| State | County | State | Reported | Reported | Plant Name | Description/ |
|-------|--------|-------------------|----------------------|----------------------|-------------------|---|
| State | FIPS | Facility Facility | 2009 SO ₂ | 2010 SO ₂ | I lant Ivaine | Comments |
| | FHS | Identifier | Emissions | Emission | | Comments |
| | | laentmer | (tons) | s (tons) | | |
| WY | 037 | 8 | 126 | 52 | Merit Energy | SO2 emissions |
| VV 1 | 037 | 8 | 120 | 32 | Company Brady | decreased by more |
| | | | | | Gas Plant | than 20% due to |
| | | | | | Gas I failt | reduced operating |
| | | | | | | hours of the Ucarsol |
| | | | | | | Regenerator Heater |
| | | | | | | (H-100A). Also, the |
| | | | | | | Benfield Thermal |
| | | | | | | Oxidizer (TO=1) did |
| | | | | | | not operate in 2010. |
| WY | 9 | 1 | 17,778 | 13,322 | Pacificorp – Dave | SO2 emissions |
| | | | , - | | Johnston Plant | decreased due to both |
| | | | | | | a new dry scrubber in |
| | | | | | | Unit 3 and reduced |
| | | | | | | operating hours for |
| | | | | | | Unit 4. |
| WY | 37 | 1002 | 17,309 | 13,654 | Pacificorp – Jim | SO2 emissions |
| | | | | | Bridger Plant | decreased due to the |
| | | | | | | installation of Flue |
| | | | | | | Gas Desulfurization |
| | | | | | | sytem upgrades per |
| | | | | | | Air Quality permit |
| | | | | | | MD-1552 on Unit 1. |
| WY | 007 | 0001 | 1,999 | 204 | Sinclair Wyoming | SO2 emissions |
| | | | | | Refining Company | decreased by more |
| | | | | | Sinclair Refinery | than 20% due to |
| | | | | | | decreased flaring from |
| | | | | | | CY 2009 to CY 2010 |
| | | | | | | in the vertical flare. |
| | | | | | | Also, there was a significant reduction |
| | | | | | | of SO2 emissions in |
| | | | | | | the FCC regenerator |
| | | | | | | per the consent decree. |
| WY | 025 | 0005 | 280 | 205 | Sinclair Casper | SO2 emissions |
| | | | | | Refining Company | decreased by more |
| | | | | | Casper Refinery | than 20% due to |
| | | | | | 1 , | decreased flaring from |
| | | | | | | CY 2009 to CY 2010 |
| | | | | | | in the vertical flare. |
| | | | | | | Also, there was a |
| | | | | | | significant reduction |
| | | | | | | of SO2 emissions in |
| | | | | | | the FCC regenerator |
| | | | | | | per the consent decree. |

6.2 Part 75 Data

Federal Acid Rain Program emissions monitoring data (required by 40 CFR Part 75) were used to check reported power plant emissions.

Sources in the region subject to Part 75 emitted 69% of the region's reported emissions in 2010. We compared Acid Rain Program power plant emission data from EPA's Data and Maps website to plant totals reported by each state. The SIPs require the use of Part 75 methods for Part 75 sources. The reported emissions matched EPA's emission data^a.

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^a The reported emissions for Pacificorp's Naughton Plant in WY contain an extra 21 tons of SO2 emissions due to wastewater ponds that are not included in the acid rain data. The reported emissions for the San Juan Generating Station in NM contain 20 tons of SO2 emissions due to emission points that are not included in the acid rain data.

7.0 Preliminary Milestone Determination

The Section 309 state 2010 milestone is 200,722 tons SO_2 , which represents the average regional emissions milestone for the years 2008, 2009, and 2010. The average of 2008, 2009, and 2010 adjusted emissions was determined to be 146,808 tons SO_2 . Therefore, the participating states have met the 200,722 tons SO_2 milestone.

8.0 Public Comments

New Mexico, Utah, Wyoming and Albuquerque-Bernalillo County each published a draft of this report for public review and comment. No comments were received.

Appendix A

Table A-1
2010 Reported and Adjusted Emissions for Sources Subject to
Section 309 -- Regional Haze Rule

| State | County FIPS | State Facility Identifier | ORIS | Plant Name | Plant SIC | Plant NAICS | Reported 2010 SO ₂ Emissions (tons) | Adjusted 2010 SO ₂ Emissions (tons) | General New Monitoring Calculation Method Adjustment (tons) |
|-------|----------------|---------------------------------|------|--|--------------|----------------|--|---|---|
| NM | 015 | 350150024 | | Agave Energy Co./Agave Dagger Draw Gas Plant | 1311 | 211111 | 0 | 0 | - |
| NM | 015 | 350150002 | | BP America Production/Empire Abo Plant [Old name: Arco Permian/Empire Abo Plant] | 1321 | 211112 | 786 | 786 | - |
| NM | 015 | 350150011 | | DCP Midstream/Artesia Gas Plant | 1321 | 211112 | 12 | 12 | - |
| NM | 025 | 350250044 | | DCP Midstream/Eunice Gas Plant [Old name: GPM GAS EUNICE GAS PLANT] | 1321 | 211112 | 2,792 | 2,792 | 34 |
| NM | 025 | 350250035 | | DCP Midstream/Linam Ranch Gas Plant [Old name: GPM GAS/LINAM RANCH GAS PLANT] | 1321 | 211112 | 1,336 | 1,336 | - |
| NM | 015 | 350150138 | | Duke Magnum/Pan Energy Burton Flats | 1321 | 211112 | 0 | 0 | - |
| NM | 015 | 350150285 | | Duke Energy/Dagger Draw Gas Plant | 1321 | 211112 | 0 | 0 | - |
| NM | 025 | 350250060 | | Targa Midstream Services, LP/Eunice Gas Plant [Old name: WARREN PETROLEUM/EUNICE GAS PLANT] | 1321 | 211112 | 875 | 875 | - |
| NM | 025 | 350250004 | | Frontier Field Services/Maljamar Gas Plant | 1321 | 211112 | 3,511 | 3,511 | - |
| NM | 031 | 350310008 | | Giant Industries/Ciniza Refinery (Gallup) [Old name: GIANT REFINING/CINIZA] | 2911 | 32411 | 430 | 859 | 429 |

Table A-1
2010 Reported and Adjusted Emissions for Sources Subject to
Section 309 -- Regional Haze Rule (cont.)

| State | County FIPS | State Facility Identifier | ORIS | Plant Name | Plant SIC | Plant NAICS | Reported 2010 SO ₂ Emissions (tons) | Adjusted 2010 SO ₂ Emissions (tons) | General New Monitoring Calculation Method Adjustment (tons) |
|-------|----------------|---------------------------------|------|---|--------------|----------------|--|---|---|
| NM | 025 | 350250007 | | J L Davis Gas Processing/Denton Plant | 1311 | 211111 | 577 | 577 | - |
| NM | 015 | 350150008 | | Marathon Oil/Indian Basin Gas Plant | 1321 | 211112 | 501 | 501 | - |
| NM | 015 | 350150010 | | Navajo Refining Co/Artesia Refinery | 2911 | 32411 | 39 | 39 | - |
| NM | 045 | 350450902 | 2451 | Public Service Co of New Mexico/San Juan Generating Station | 4911 | 221112 | 4,312 | 4,312 | - |
| NM | 007 | 350070001 | | Raton Pub. Service/Raton Power Plant | 4911 | 221112 | 0 | 0 | - |
| NM | 025 | 350250008 | | Southern Union Gas/Jal #3 | 1321 | 211112 | 1,878 | 1,878 | - |
| NM | 025 | 350250051 | | Targa Midstream Services, LP/Eunice South Gas Plant | 1321 | 211112 | 0 | 0 | - |
| NM | 025 | 350250061 | | Targa Midstream Services, LP/Monument Plant [Old name: WARREN PETROLEUM/ MONUMENT PLANT] | 1321 | 211112 | 667 | 667 | - |
| NM | 025 | 350250063 | | Targa Midstream Services, LP/Saunders Plant [Old name: WARREN PETROLEUM/SAUND ERS PLANT] | 1321 | 211112 | 229 | 229 | - |
| NM | 031 | 350310032 | 87 | Tri-State Gen & Transmission/Escalante Station | 4911 | 221112 | 1,211 | 1,211 | - |
| NM | 045 | 350450247 | | Western Gas Resources/San Juan River Gas Plant | 1321 | 211112 | 590 | 590 | - |

Table A-1
2010 Reported and Adjusted Emissions for Sources Subject to
Section 309 -- Regional Haze Rule (cont.)

| State | County FIPS | State Facility Identifier | ORIS | Plant Name | Plant SIC | Plant NAICS | Reported 2010 SO ₂ Emissions (tons) | Adjusted 2010 SO ₂ Emissions (tons) | General New Monitoring Calculation Method Adjustment (tons) |
|-------|----------------|---------------------------------|------|--|--------------|----------------|--|---|---|
| NM | 045 | 350450023 | | Western Refining Southwest Inc./San Juan Refinery (Bloomfield) [Old name: GIANT INDUSTRIES/BLOOM FIELD REF] | 2911 | 32411 | 366 | 366 | - |
| UT | 049 | 10790 | | Brigham Young University Main Campus | 8221 | 611310 | 116 | 116 | - |
| UT | 027 | 10311 | | Brush Resources Inc Delta Mill | 1099 | 212299 | 0 | 0 | - |
| UT | 011 | 10119 | | Chevron Products Co Salt Lake Refinery | 2911 | 324110 | 37 | 37 | - |
| UT | 011 | 10122 | | Flying J Refinery (Big West Oil Company) | 2911 | 324110 | 280 | 280 | - |
| UT | 027 | 10313 | | Graymont Western US Inc Cricket Mountain Plant | 1422 | 212312 | 10 | 10 | - |
| UT | 029 | 10007 | | Holcim-Devil's Slide Plant | 3241 | 327310 | 237 | 306 | 69 |
| UT | 011 | 10123 | | Holly Refining and Marketing Co Phillips Refinery | 2911 | 324110 | 231 | 517 | 286 |
| UT | 027 | 10327 | 6481 | Intermountain Power Service Corporation Intermountain Generation Station | 4911 | 221112 | 5,000 | 5,000 | - |
| UT | 035 | 10572 | | Kennecott Utah Copper Corp Power Plant/Lab/Tailings Impoundment | 1021 | 212234 | 3046 | 3046 | - |
| UT | 035 | 10346 | | Kennecott Utah Copper Corp Smelter & Refinery | 3331 | 331411 | 795 | 795 | - |

Table A-1
2010 Reported and Adjusted Emissions for Sources Subject to
Section 309 -- Regional Haze Rule (cont.)

| State | County FIPS | State Facility Identifier | ORIS | Plant Name | Plant SIC | Plant NAICS | Reported 2010 SO ₂ Emissions (tons) | Adjusted 2010 SO ₂ Emissions (tons) | General New Monitoring Calculation Method Adjustment (tons) |
|-------|----------------|---------------------------------|------|---|--------------|----------------|--|---|---|
| UT | 007 | 10081 | 3644 | PacifiCorp Carbon Power Plant | 4911 | 221112 | 7,462 | 7,462 | - |
| UT | 015 | 10237 | 6165 | PacifiCorp Hunter Power Plant | 4911 | 221112 | 4,558 | 4,558 | - |
| UT | 015 | 10238 | 8069 | PacifiCorp Huntington Power Plant | 4911 | 221112 | 3,117 | 3,117 | - |
| UT | 037 | 10034 | | Patara Midstream LLC (was EnCana Oil & Gas (USA) Incorporated and Tom Brown Incorporated) - Lisbon Natural Gas Processing Plant | 2911 | 211111 | 82 | 82 | |
| UT | 007 | 10096 | | Sunnyside Cogeneration Associates Sunnyside Cogeneration Facility | 4911 | 221112 | 449 | 449 | - |
| UT | 035 | 10335 | | Tesoro West Coast Salt Lake City Refinery | 2911 | 324110 | 837 | 837 | |
| UT | 043 | 10676 | | Utelite Corporation Shale processing | 3295 | 212399 | 60 | 60 | - |
| WY | 011 | 0002 | | American Colloid Mineral Co East Colony | 1459 | 212325 | 56 | 56 | - |
| WY | 011 | 0003 | | American Colloid Mineral Co West Colony | 1459 | 212325 | 42 | 42 | - |
| WY | 031 | 0001 | 6204 | Basin Electric Laramie River Station | 4911 | 221112 | 9,378 | 9,378 | - |
| WY | 003 | 0012 | | Big Horn Gas Proc Big Horn/Byron Gas Plant | 1311 | 22121 | 0 | 0 | - |
| WY | 005 | 0002 | 4150 | Black Hills Corporation Neil Simpson I | 4911 | 22112 | 956 | 956 | - |
| WY | 005 | 0063 | 7504 | Black Hills Corporation Neil Simpson II | 4911 | 22112 | 559 | 559 | - |

Table A-1
2010 Reported and Adjusted Emissions for Sources Subject to
Section 309 -- Regional Haze Rule (cont.)

| State | County FIPS | State Facility Identifier | ORIS | Plant Name | Plant SIC | Plant NAICS | Reported 2010 SO ₂ Emissions (tons) | Adjusted 2010 SO ₂ Emissions (tons) | General New Monitoring Calculation Method Adjustment (tons) |
|-------|----------------|---------------------------------|-------|---|--------------|----------------|--|---|---|
| WY | 045 | 0005 | 4151 | Black Hills Corporation Osage Plant | 4911 | 22112 | 1,525 | 1,525 | - |
| WY | 005 | 0146 | 55479 | Black Hills Corporation Wygen I | 4911 | 22112 | 539 | 539 | - |
| WY | 005 | 0225 | | Cheyenne Light Fuel and Power Company – Wygen II | 4911 | 22112 | 213 | 213 | - |
| WY | 005 | 0281 | | Black Hills Corporation – Wygen III | 4911 | 22112 | 173 | 173 | - |
| WY | 041 | 0012 | | BP America Production Company Whitney Facility | 1311 | 211111 | 0 | 0 | - |
| WY | 041 | 0002 | | BP America Production Company Whitney Canyon WellField | 1300 | 21111 | 6 | 6 | - |
| WY | 013 | 0009 | | Burlington Resources Bighorn Wells | 1300 | 21111 | 0 | 0 | - |
| WY | 013 | 0028 | | Burlington Resources Lost Cabin Gas Plant | 1311 | 211111 | 2,386 | 2,386 | - |
| WY | 041 | 0009 | | Chevron USA Carter Creek Gas Plant | 1311 | 211111 | 74 | 74 | - |
| WY | 037 | 0177 | | Chevron USA Table Rock Field | 1300 | 21111 | 0 | 0 | - |
| WY | 037 | 0014 | | Chevron USA Table Rock Gas Plant (Formerly Anadarko E&P Co LP) | 1321 | 211111 | 82 | 82 | - |
| WY | 041 | 0008 | | Chevron USA Whitney Canyon/Carter Creek Wellfield | 1300 | 21111 | 169 | 169 | - |
| WY | 013 | 0007 | | Devon Energy Production Co., L.P Beaver Creek Gas Field | 1300 | 21111 | 1 | 1 | - |

Table A-1
2010 Reported and Adjusted Emissions for Sources Subject to
Section 309 -- Regional Haze Rule (cont.)

| State | County FIPS | State Facility Identifier | ORIS | Plant Name | Plant SIC | Plant NAICS | Reported 2010 SO ₂ Emissions (tons) | Adjusted 2010 SO ₂ Emissions (tons) | General New Monitoring Calculation Method Adjustment (tons) |
|-------|----------------|---------------------------------|------|---|--------------|----------------|--|---|---|
| WY | 013 | 0008 | | Devon Gas Services, L.P Beaver Creek Gas Plant | 1311 | 211111 | 96 | 96 | - |
| WY | 029 | 0012 | | Encore Operating LP Elk Basin Gas Plant | 1311 | 211111 | 1,029 | 1,029 | - |
| WY | 023 | 0001 | | Exxon Mobil Corporation Labarge Black Canyon Facility | 1300 | 21111 | 14 | 14 | - |
| WY | 023 | 0013 | | Exxon Mobil Corporation Shute Creek | 1311 | 211111 | 587 | 587 | - |
| WY | 037 | 0048 | | FMC Corp Green River Sodium Products (Westvaco facility) | 2812 | 327999 | 2,408 | 2,408 | - |
| WY | 037 | 0049 | | FMC Wyoming Corporation Granger Soda Ash Plant | 1474 | 212391 | 0 | 0 | - |
| WY | 021 | 0001 | | Frontier Oil & Refining Company Cheyenne Refinery | 2911 | 32411 | 124 | 124 | - |
| WY | 037 | 0002 | | General Chemical Green River Plant (Facility Name: General Chemical) | 1474 | 327999 | 5,246 | 5,246 | - |
| WY | 043 | 0003 | | Hiland Partners, LLC Hiland Gas Plant | 1321 | 48621 | 40 | 40 | - |
| WY | 029 | 0007 | | Marathon Oil Co Oregon Basin Gas Plant | 1321 | 211112 | 278 | 278 | - |
| WY | 029 | 0010 | | Marathon Oil Co Oregon Basin Wellfield | 1300 | 21111 | 125 | 125 | - |
| WY | 037 | 0008 | | Merit Energy Company Brady Gas Plant (formerly Anadarko E&P Co LP) | 1321 | 211112 | 52 | 52 | - |

Table A-1
2010 Reported and Adjusted Emissions for Sources Subject to
Section 309 -- Regional Haze Rule (cont.)

| State | County FIPS | State Facility Identifier | ORIS | Plant Name | Plant SIC | Plant NAICS | Reported 2010 SO ₂ Emissions (tons) | Adjusted 2010 SO ₂ Emissions (tons) | General New Monitoring Calculation Method Adjustment (tons) |
|-------|----------------|---------------------------------|------|--|--------------|----------------|--|---|---|
| WY | 001 | 0002 | | Mountain Cement Company Laramie Plant | 3241 | 23571 | 283 | 283 | - |
| WY | 037 | 0003 | | P4 Production, L.L.C Rock Springs Coal Calcining Plant | 3312 | 331111 | 755 | 755 | - |
| WY | 009 | 0001 | 4158 | Pacificorp - Dave Johnston Plant | 4911 | 221112 | 13,332 | 13,332 | - |
| WY | 037 | 1002 | 8066 | Pacificorp Jim Bridger Plant | 4911 | 221112 | 13,654 | 13,654 | - |
| WY | 023 | 0004 | 4162 | Pacificorp Naughton Plant | 4911 | 221112 | 20,265 | 20,265 | Note: 2010 emissions include 21 tons of SO2 from wastewater ponds that are not included in the acid rain database |
| WY | 005 | 0046 | 6101 | Pacificorp Wyodak Plant | 4911 | 221112 | 6,768 | 6,738 | - |
| WY | 037 | 0022 | | Simplot Phosphates LLC Rock Springs Plant | 2874 | 325312 | 1,499 | 1,499 | - |
| WY | 007 | 0001 | | Sinclair Oil Company Sinclair Refinery | 2911 | 32411 | 204 | 204 | - |
| WY | 025 | 0005 | | Sinclair Wyoming Refining Company Casper Refinery | 2911 | 32411 | 205 | 205 | - |
| WY | 037 | 0005 | | Solvay Chemicals Soda Ash Plant (Green River Facility) | 1474 | 325181 | 44 | 44 | - |
| WY | 015 | 0001 | | The Western Sugar Cooperative Torrington Plant | 2063 | 311313 | 148 | 148 | - |
| WY | 001 | 0005 | | University of Wyoming Heat Plant | 8221 | 61131 | 74 | 74 | - |
| WY | 045 | 0001 | | Wyoming Refining Newcastle Refinery | 2911 | 32411 | 535 | 535 | - |

Appendix B

Table B-1 Sources Added to the SO₂ Emissions and Milestone Report Inventory

| State | County FIP Code | State Facility ID | Facility Name | Report Year of Change |
|-------|-----------------------|-------------------------|---|-----------------------------|
| UT | 043 | 10676 | Utelite Corporation Shale processing | 2003 |
| WY | 011 | 0002 | American Colloid Mineral Company East Colony | 2003 |
| WY | 011 | 0003 | American Colloid Mineral Company West Colony | 2003 |
| WY | 037 | 0014 | Chevron USA (previously owned by Anadarko E&P Company LP) Table Rock Gas Plant | 2003 |
| WY | 005 | 0146 | Black Hills Corporation Wygen 1 | 2003 |
| WY | 041 | 0002 | BP America Production Company Whitney Canyon Well Field | 2003 |
| WY | 013 | 0009 | Burlington Resources Bighorn Wells | 2003 |
| WY | 037 | 0177 | Chevron USA Table Rock Field | 2003 |
| WY | 041 | 0008 | Chevron USA Whitney Canyon/Carter Creek Wellfield | 2003 |
| WY | 013 | 0008 | Devon Energy Corp Beaver Creek Gas Plant | 2003 |
| WY | 035 | 0001 | Exxon Mobil Corporation Labarge Black Canyon Facility (also identified as Black Canyon Dehy Facility) | 2003 |
| WY | 013 | 0007 | Devon Energy Corp Beaver Creek Gas Field | 2004 |
| WY | 005 | 0225 | Cheyenne Light, Fuel and Power (a subsidiary of Black Hills Corporation) Wygen II | 2008 |
| WY | 005 | 0281 | Black Hills Corporation – Wygen III | 2010 |

 $\begin{tabular}{ll} Table B-2\\ Sources Removed from the SO_2 Emissions and Milestone Report Inventory\\ \end{tabular}$

| State | County FIP Code | State Facility ID | Facility Name | 1998 Baseline Emissions (tons/year) | Reason for Change | Report Year of Change |
|------------|-----------------------|-------------------------|--|--|--|-----------------------------|
| WY | 043 | 0001 | Western Sugar Company Worland | 154 | Emissions did not meet 100 TPY program criteria. | 2003 |
| WY | 017 | 0006 | KCS Mountain Resources Golden Eagle | 942 | Emissions did not meet 100 TPY program criteria. | 2003 |
| WY | 003 | 0017 | KCS Mountain Resources Ainsworth | 845 | Closed since 2000. | 2003 |
| WY | 017 | 0002 | Marathon Oil Mill Iron | 260 | Emissions did not meet 100 TPY program criteria. | 2003 |
| UT | 049 | 10796 | Geneva Steel Steel Manufacturing Facility | 881 | Plant is shut down and disassembled. | 2004 |
| WY | 023 | 0001 | Astaris Production Coking Plant | 1,454 | Plant is permanently shut down and dismantled. | 2004 |
| ABQ* NM | 001 | 00008 | GCC Rio Grande Cement | 1,103 | Not subject to program after baseline revisions.** | 2008 |
| ABQ NM | 001 | 00145 | Southside Water Reclamation Plant | 120 | Not subject to program after baseline revisions.** | 2008 |
| NM | 023 | 350230003 | Phelps Dodge Hidalgo Smelter | 16,000 | Facility is permanently closed. | 2008 |
| NM | 017 | 350170001 | Phelps Dodge Hurley Smelter/Concentrator | 22,000 | Facility is permanently closed. | 2008 |

^{*} ABQ NM means Albuquerque-Bernalillo County.

^{** 1998} baseline emissions were based on the facilities' potential to emit (PTE), and not actual emissions. Actual annual emissions have always been below 100 tons. Once the year 2006 baseline became effective, these facilities were removed from the inventory.

Appendix C

Projected Emission Inventory for the Year 2018

State Implementation Plans (SIPs) for Regional Haze submitted under 40 CFR 51.309 require an assessment in 2013 of the likelihood of meeting the regional sulfur dioxide (SO₂) milestone for 2018. The first step in this assessment is the development of a projected inventory for the year 2018 using 2010 as a baseline. The projected inventory must be included in the 2010 milestone report.

The states of New Mexico, Utah, and Wyoming and Albuquerque/Bernalillo County (§309 States) have determined that the 2018 emission projection included in their most recent SIP revision adopted in 2011 is the best current projection for the year 2018. The 2018 emission projection will be used in the 2013 periodic SIP review to evaluate the likelihood of meeting the 2018 milestone.

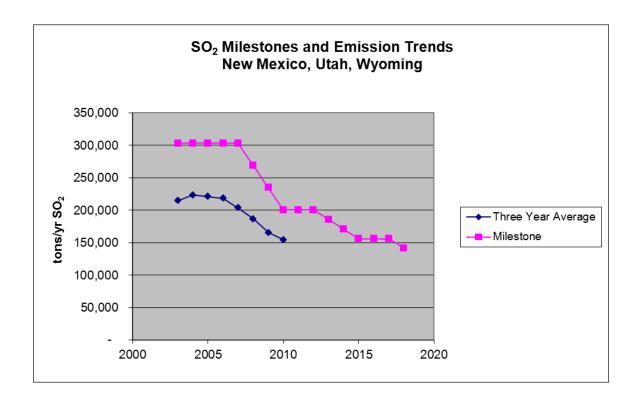
Background

The §309 States first submitted Regional Haze SIPs to the Environmental Protection Agency (EPA) in 2003. These SIPs contained SO₂ milestones and a backstop trading program that would be triggered if the milestones were not met in the 3-state region. The SO₂ milestones were based on *Voluntary Emissions Reduction Program for Major Industrial Sources of Sulfur Dioxide in Nine Western States and A Backstop Market Trading Program, An Annex to the Report of the Grand Canyon Visibility Transport Commission*, September 29, 2000 (the Annex) that was submitted to EPA as required by 40 CFR 51.309.

The Annex contained SO_2 milestones for the years 2003, 2008, 2013, and 2018 to ensure that SO_2 emissions would decline continually through the first planning period as required by the regional haze rule, with the most significant reductions occurring between 2013 and 2018. Because the emission reductions were concentrated during the last years of the program, stakeholders were concerned that the 2018 milestone would not be met. To address these concerns, the Annex included a review in 2013 of the likelihood of meeting the 2018 milestone. If necessary, the §309 States could trigger the backstop trading program proactively to ensure that the 2018 milestone would be met.

The §309 States have been implementing the §309 Regional Haze SIP since 2003. While the Annex anticipated that the emission reductions would occur primarily during the last 5 years of the planning period, the opposite has occurred with most of the reductions occurring during the first 5 years of the planning period. Emissions in the 3-state region have declined 45% between 2000 and 2010, and the region is on track to meet the 2018 milestone.

The milestones in the §309 RH SIPs were revised in 2008 and 2011 to reflect the emission reductions that have already occurred, and there is no longer a significant drop in the milestones between 2013 and 2018.



2011 SIP Revision

The §309 States have recently revised their RH SIPs to update the SO₂ milestones. These revisions were completed in 2011 and included a projected 2018 inventory. The projected inventory was based on the 2018 PRPb inventory developed by the Western Regional Air Partnership (WRAP) to support Regional Haze SIPs in the region. This inventory was reviewed, and additional changes were made to include updated oil and gas projections from the WRAP Phase II oil and gas inventory as well as source-specific updates due to new permit limits. Shut down sources were removed from the inventory and new sources were added to reflect the best available information.

Potential Changes Between 2010 and 2018

There are a number of national measures that may further reduce SO₂ emissions between 2010 and 2018. EPA has recently proposed New Source Performance Standards for the oil and gas industry that may reduce emission in the 3-state region. In addition, revised National Ambient Air Quality Standards for SO₂ may require reductions from the large source of SO₂ that are included in the milestones. The §309 States do not currently anticipate any changes to the assumptions in the 2018 projections that would lead to higher than anticipated emissions growth between 2010 and 2018.

Conclusion

The §309 States have determined that the 2018 emission projection included in their most recent SIP revision adopted in 2011 is the best current projection for the year 2018. The 2018 emission projection will be used in the 2013 periodic SIP review to evaluate the likelihood of meeting the 2018 milestone.